

COMMONWEALTH OF PENNSYLVANIA)
)
COUNTY OF MONTGOMERY)

AFFIDAVIT

I, Frank X. Simpson, first being duly sworn upon oath depose and say that I am employed by Consumers Water Company, as Vice President – Rates; that I have read the attached and foregoing Rebuttal Testimony of Frank X. Simpson in Docket Nos. 00-0337, 00-0338 and 00-0339 (consolidated), which is identified as CIWC Exhibit 6.0R as well as CIWC Exhibits 6.01R, through 6.05R, which are attached thereto; that these documents were prepared by me or under my supervision and I know the contents thereof; that said contents are true in substance and in fact; and that CIWC Exhibits 6.0R through 6.05R are the testimony and exhibits I wish to give in this proceeding.

Further affiant sayeth not.

Frank X. Simpson

Subscribed and Sworn
to before me this
3rd day of November, 2000.

Mary C. Miller
Notary Public

Notarial Seal
 Mary C. O'keefe, Notary Public
 Lower Merion Twp., Montgomery County
 My Commission Expires May 17, 2004
 Member, Pennsylvania Association of Notaries

OFFICIAL FILE

I.C.C. DOCKET NO. 20-0337-0339
CT WC Exhibit No. 6.0R-6.05E
 Witness Simpson
 Date 11/17/00 Reporter [Signature]

BEFORE THE ILLINOIS COMMERCE COMMISSION

REBUTTAL TESTIMONY

Of

FRANK X. SIMPSON

ON BEHALF OF

CONSUMERS ILLINOIS WATER COMPANY

DOCKET NOS. 00-0337, 00-0338, 00-0339

Consolidated

September 29, 2000

WITNESS IDENTIFICATION AND BACKGROUND

1 **Q. Please state your name and business address.**

2 A. Frank X. Simpson, 762 Lancaster Avenue, Bryn Mawr, Pennsylvania.

3 **Q. Have you previously submitted testimony in this proceeding?**

4 A. Yes. I sponsored CIWC Exhibit 6.0 and certain of the A, B, C, D and H Schedules of
5 the Standard Information Requirements set forth in CIWC Exhibits 11.0, 12.0 and 13.0
6 for the Kankakee, Vermilion and Woodhaven Water Divisions, respectively.

7 **Q. What is the purpose of your rebuttal testimony?**

8 A. The purpose of my rebuttal testimony is to respond to specific portions of the direct
9 testimony presented by Staff of the Illinois Commerce Commission. I will respond to ICC
10 Staff Exhibit 1.00 (Dianna L. Hathhorn), ICC Staff Exhibit 2.00 (Steven R. Knepler), ICC
11 Staff Exhibit 3.00 (Mike Luth), ICC Staff Exhibit 5.00 (Raymond E. Pilapil), ICC Staff
12 Exhibit 6.00 (Roy A. King), and ICC Staff Exhibit 7.00 (Michael G. McNally).

13 **RESPONSE TO STAFF TESTIMONY**

14 **Q. Please outline the areas of Staff testimony to which you will respond.**

15 A. I will respond to adjustments in the following areas:

16 I. Interest Synchronization – Schedules 1.06K, 1.06V and 1.06W

17 II. Capital Structure -

18 III. Working Capital – Schedules 1.08K, 1.08V and 1.08W

19 IV. Depreciation – Schedules 1.09K, 1.09V and 1.09W

20 V. Deferred Taxes – Schedules 1.10K, 1.10V and 1.10W

21 VI. Materials & Supplies – Schedules 1.11K, 1.11V and 1.11W

22 VII. Kankakee Add-On Tax

VIII. Recommendations #2 and 3

IX. Incentive Compensation – Schedules 2.01K, 2.01V and 2.01W

X. Political and/or Lobbying Expense – Schedules 2.01K, 2.01V and 2.01W

XI. Rate Case Expense/Amortization – Schedules 2.03K, 2.03V and 2.03W

XII. Insurance Expense – Schedules 2.05K, 2.05V and 2.05W

XIII. Corporate Office and Vermilion Remittance Center Allocation Schedules
3.01K, 3.01V and 3.01W

XIV. Service Company Billings – Schedules 3.03K, 3.03V and 3.03W

Interest Synchronization

Q. Please explain your understanding of Ms. Hathhorn's proposed interest synchronization adjustment for all three Divisions in this proceeding.

A. Ms. Hathhorn has calculated interest expense for income tax purposes by multiplying the Company's weighted cost of debt by its rate base. She utilized the capital structure proposed by Staff Witness McNally in ICC Staff Exhibit 7.00 as the basis of her calculation.

Q. Did the Company compute interest expense using interest synchronization?

A. Yes.

Q. Do you agree with Ms. Hathhorn's interest synchronization calculation?

A. Yes. However, I do not agree with the capital structure and the weighted cost of debt used by Staff. In other words, I agree with the methodology that she used but I don't agree with the application of the methodology, nor the result of her calculations. If the Company and Ms. Hathhorn used the same capital structure and rate base, I believe our interest expense would be the same.

1 **Capital Structure**

2 **Q. Do you agree with Mr. McNally's capital structure proposed in ICC Staff Exhibit**
3 **7.00 for all three divisions?**

4 A. No, I do not. Mr. McNally failed to recognize the \$3,000,000 equity infusion listed in the
5 Company's response to Data Request MGM 3.07. In this response the Company submitted
6 a revised capital structure to reflect the tax-exempt debt issuance which closed on
7 September 28, 2000. This revised capital structure was to the benefit of our customers and
8 actually lowered the overall rate of return the Company was requesting, however, as a result
9 of the tax-exempt debt issuance the equity and short-term debt components had to be
10 updated as well. Schedule 6.1-R is a copy of the response to Data Request MGM 3.07,
11 which reflects the revised cost of debt and capital structure.

12 **Q. Since the Company's last update of the capital structure has anything occurred that**
13 **would necessitate an additional change to MGM 3.07?**

14 A. Yes, since our last update the Company has priced the tax exempt issue at 5.4%. Schedule
15 6.2-R shows the response to MGM 3.07 updated for the lower cost of the new issue.

16 **Working Capital**

17 **Q. Do you agree with the Staff's methodology of calculating working capital based on**
18 **12.50% of operations & maintenance expense?**

19 A. Yes. The difference between Ms. Hathhorn's adjustment and the Company's is the
20 difference between the Staff and Company operations & maintenance expense utilized in
21 the calculation for the three divisions.

1 **Depreciation**

2 **Q. Do you agree with Ms. Hathhorn's depreciation expense adjustments shown on ICC**
3 **Staff Exhibit 1.00, Schedule 1.09?**

4 A. I agree with her adjustment in the amount of \$143,868, \$114,387 and \$14,113 for
5 Kankakee, Vermilion and Woodhaven, respectively to remove corporate depreciation
6 expense from Contractual Services and increase depreciation expense by a like amount.
7 However, I find no evidence to support the use of 3.54% and 3.00% depreciation rates on
8 Data Processing equipment for the Kankakee and Vermilion Divisions, respectively. By
9 use of these arbitrary rates, Staff's Kankakee and Vermilion depreciation expense is
10 \$66,109 and \$57,291 lower respectively, than those supported by John M. Guastella in
11 CIWC Exhibit 8.1.

12 **Q. What is the basis for Staff's adjustment to the depreciation rates proposed by the**
13 **Company?**

14 A. Staff Witness Roy King agrees overall with the rates proposed by the Company, but
15 believes that Account 340 "Data processing Equipment" should be broken down into sub-
16 accounts "to be more sensitive to the service life and retirement of computers and
17 software" (ICC Staff Exhibit 6.00, pp. 7-8)

18 **Q. Has the Company responded to Mr. King's Data Request RAK 7.00 which asked**
19 **that Account 340 be broken down into six sub-accounts with information on the**
20 **"Date of Purchase," "Original Cost-Test Year" and "Depreciation Reserve - Test**
21 **Year" provided for each sub-account?**

22 A. Yes. The Company has responded RAK 7.00.

23 **Q. Does the Company agree that the Account 340 sub-accounts should reflect separate**
24 **rates.**

1 A. Yes, it does. Company Witness John Quastella has provided rebuttal testimony (Exhibit
2 8.0-R) which supports the Company's sub-account rates.

3 **Deferred Taxes**

4 **Q. How are Accumulated Deferred Income Taxes affected by Staff's proposed inclusion**
5 **of the Candlewick Sewer Division ("CWS") to the base to which allocable costs are**
6 **assigned?**

7 A. Staff has not allocated any portion of Accumulated Deferred Income Taxes to the
8 Candlewick Sewer Division.

9 **Q. Should an allocation of ADIT to Candlewick Sewer have been made?**

10 A. Yes.

11 **Q. Mr. Simpson, would you please elaborate on this subject?**

12 A. As I explain in the "Corporate Office and Vermilion Remittance Center Allocation"
13 section of my Rebuttal Testimony, the Company agrees to the inclusion of Candlewick
14 Sewer for purposes of allocating those rate base and expense items. Since Candlewick
15 Sewer has not been sold as was assumed at the time of the rate filings, it is appropriate
16 that Jurisdictional Allocation Statistics on Schedule WP-A5 page 3 of 3 be updated for
17 Candlewick Sewer customers and plant data. Mr. Luth has correctly added the customers,
18 and as a result the appropriate amount of corporate expenses and plant net of accumulated
19 depreciation has been allocated to Candlewick Sewer. Staff notes in response to
20 Company Data Request No. 1 that Company has not supplied the CWS information
21 necessary to re-calculate the plant allocation factor. Consequently, average 2001 plant for
22 CWS has not been added to WP-A5, page 3, and as a result, the allocation percentages
23 based on Plant as shown on B-9, page 4 of 4 are overstated.

1 **Q. What is the average 2001 plant amount which you propose to include on WP-A5,**
2 **Page 3 of 3, Column D, Line 16?**

3 A. Candlewick Sewer's average 2001 plant is \$8,385,398. This results in updated plant
4 allocation factor percentages for Kankakee, Vermilion and Woodhaven of 31.73%,
5 35.28% and 2.38%, respectively. The Company's rate models automatically revise each
6 division's unadjusted average future test year ADIT shown on Schedule B-9, page 4 to
7 reflect inclusion of CWS.

8 **Q. Had the ADIT on Mr. Luth's Schedule been appropriately synchronized with his**
9 **plant, depreciation expense and the depreciation reserve adjustment to reflect the**
10 **inclusion of Candlewick Sewer, what would the impact on Mr. Luth's adjustment**
11 **have been?**

12 A. If Mr. Luth had reflected ADIT to account for the inclusion of Candlewick Sewer's plant,
13 ADIT would have decreased for Kankakee by \$147,350, Vermilion by \$163,807 and
14 Woodhaven by \$11,062, thus increasing rate base by a like amount.

15 **Materials & Supplies**

16 **Q. Please explain Ms. Hathhorn's proposed materials and supplies adjustment for**
17 **all three Divisions in this proceeding to rate base.**

18 A. Ms. Hathhorn proposes to reduce the test-year materials and supplies balances in the three
19 Divisions by a perceived amount of accounts payable associated with such balances. She
20 claims that CIWC's shareholders have not incurred any cost when the materials or
21 supplies are purchased on account with a vendor. She believes that it is simply "vendor
22 financing" until it has been paid in full. Her adjustment reduced the rate base balances of
23 Materials and Supplies for the three Divisions by one twelfth (1/12), representing one
24 month.

1 **Q. Do you agree with Ms. Hathhorn's proposed adjustment?**

2 A. No, I do not. Ms. Hathhorn's adjustment fails to recognize that in the first month of the
3 test-year we are increasing accounts payable (debit) and a reducing cash (credit) to
4 properly reflect the payment of materials and supplies for the prior month. If you continue
5 this exercise of debits to accounts payable and credits to cash for the remainder of the test-
6 year, you will find that you have an increase (debit) to accounts payable and a decrease to
7 cash (credit) in every month of the test-year. In response to Company Data Request No.
8 8, Staff asserts that its Materials and Supplies adjustment is not based upon a cash flow
9 basis. I respectfully disagree, since the foundation of Staff's adjustment is its contention
10 that a portion of Materials and Supplies balance is "vendor financed" as reflected in
11 Accounts Payable. If Accounts Payable is going to be utilized with respect to Materials
12 and Supplies, the entire test year should be considered, not any single month. I would
13 further note that Accounts Payable is not a component of Rate Base. To summarize, I
14 believe the Company's average adjusted test-year Materials & Supplies balance as filed is
15 correct.

16 **Kankakee Add-On Tax Adjustment**

17 **Q. Please explain Ms. Hathhorn's proposed Add-On tax adjustment for Kankakee.**

18 A. Ms. Hathhorn has deleted the Kankakee City Franchise Fee from operating expenses,
19 since the fee is a pass through.

20 **Q. Do you agree with her adjustment?**

21 A. Yes. The fee is a pass through, and as long as it is reflected consistently in revenues
22 and expenses the Company is made who

1 **Incentive Compensation**

2 **Q. Do you have any comments regarding Mr. Knepler's adjustment to incentive**
3 **compensation for the three Divisions?**

4 **A. While the Company agrees with Mr. Knepler's three-year average to determine incentive**
5 **compensation in this case, it does not believe that achievement of incentive compensation**
6 **goals in 1997 is representative of 2000 or 2001 since 1997 was a transitional year in**
7 **which a new management team was hired.**

8 **Political and/or Lobbying**

9 **Q. Does the Company agree with Mr. Knepler's assessment that the amounts listed on**
10 **Schedules 2.02(K), 2.02(V) and 2.02(W) should not be included in the expense base**
11 **of this proceeding.**

12 **A. Yes, the Company is in agreement with the disallowance of the expenses shown on Mr.**
13 **Knepler's Schedules 2.02(K), 2.02(V) and 2.02(W).**

14 **Q. Does the Company agree with Mr. Knepler's claim that the expenses in question**
15 **were allocated to the three Divisions in this proceeding through the "Contractual**
16 **Services – Management" charges from CIWC Corporate?**

17 **A. Yes. Additionally, please note that the Company will be modifying its rate case model to**
18 **assure itself that these costs will not be included in "Contractual Services – Management"**
19 **in future cases.**

20 **Rate Case Expense/Amortization**

21 **Q. Have you reviewed Mr. Knepler's recommended rate case expense amortization**
22 **periods for Kankakee, Vermilion and Woodhaven?**

23 **A. Yes.**

24 **Q. Does the Company agree with his recommended amortization periods?**

1 A. The Company is willing to accept Mr. Knepler's amortization periods of 3 and 4 years for
2 Vermilion and Woodhaven, respectively. However, the Company believes that the
3 appropriate amortization period for Kankakee should be 2.5-years (30-months) which is
4 based on the period of time between the last two rate case Orders. The Company received
5 rate case orders in May, 1996, June 1998 and expects to receive an Order in the current
6 case in March 2001. Thus, the interval between the 1996 and 1998 cases is 25 months and
7 the interval between the 1998 case and the 2001 case is 33 months, or an average of 29
8 months, or approximately 2.5 years or 30 months.

9 **Q. What amortization period did the Company originally file for in this proceeding for**
10 **the Kankakee Division?**

11 A. The Company originally filed for an 18 month amortization period, but would now agree
12 that this should be expanded to a 30 month amortization period.

13 **Q. Does the Company agree with Mr. Knepler's disallowance of \$81,922 of rate case**
14 **expense incurred in Docket No. 99-0288?**

15 A. No. Mr. Knepler maintains that the Company was not authorized to defer these expenses
16 in Docket No. 99-0288. However, in Docket No. 99-0288 the Commission agreed with
17 the Company that

18 well-accepted accounting practices and the USOA permit the
19 allocation of the remaining portion of such costs to the Company's
20 other Divisions and the deferral of such costs for consideration in
21 the future rate proceedings to which they relate. Accordingly,
22 Staff's arguments regarding the benefits and reasonableness of the
23 Conversion Activity Costs are premature., (Docket No. 99-0288,
24 Order at page 21).
25

26 The Company believes that it received authority to defer a portion of the System
27 Conversion Costs allocable to its non-Candlewick Water operations and to request
28 recovery in subsequent rate cases for those operations.

1 **Q. Please describe the Conversion Activities and associated costs incurred in**
2 **conjunction with the Candlewick Water rate case.**

3 A. To convert to the use of a future test year and the New Filing Requirements, it was
4 necessary for the Company to develop an entirely new set of filing schedules,
5 presented in a different format, and containing substantially more information than
6 the schedules which the Company had been required to file in past rate cases under
7 the standard filing requirements contained in 83 Ill. Admin. Code Part 285 ("Old
8 Filing Requirements"). As a result, the Company was required to develop entirely
9 new computer software models to generate the filing requirement schedules. The
10 model containing the new filing schedules was two to three times as large as the
11 model for the previous single-division filing under the old filing requirements. The
12 Company was also required to prepare testimony and exhibits (including, for
13 example, all of the H Schedules) specifically associated with the use of a future test
14 year. The process of converting to use of the New Filing Requirements and a future
15 test year also caused the Company to incur more cost than it otherwise would have
16 incurred for the preparation of a rate filing using a historical test year and the Old
17 Filing Requirements. As previously indicated, the Conversion Activities benefit all
18 divisions and, therefore, the conversion costs should be appropriately allocated to all
19 divisions, not just Candlewick Water.

20 **Q. Why do you believe recovery of rate case conversion activity costs in the current rate**
21 **cases is reasonable?**

22 A. The Company allocated \$81,922 of rate case System Conversion Activity Costs from the
23 Candlewick Water rate case to the current rate cases. Of the \$81,922, \$39,206 was
24 allocated to Kankakee, \$31,291 to Vermilion and \$11,425 to Woodhaven.

1 In the Candlewick Water rate case the Company incurred significant expense in
2 converting systems and schedules from the old filing requirements to the new filing
3 requirements.

4 Current rate case expense is \$155,130, \$133,654 and \$51,090 for the Kankakee,
5 Vermilion and Woodhaven Divisions, respectively. In these Divisions previous rate cases
6 rate case expense was \$253,532, \$229,948 and \$21,000. Thus, the current case reflects a
7 total savings for the three Divisions of \$164,606. Had the Company not incurred the
8 expense in the Candlewick Water case to develop the rate model, additional time and
9 expense would have been incurred in this case, thereby increasing the costs for the current
10 cases.

11 **Allocation of Insurance Expense Adjustment**

12 **Q. Please explain Mr. Luth's proposed adjustment to insurance expense.**

13 A. Mr. Luth has proposed an adjustment to insurance expense for the three Divisions to
14 reflect the inclusion of Candlewick Sewer in the allocation process.

15 **Q. Do you agree with Mr. Luth's proposed adjustment to insurance expense?**

16 A. Yes. I believe the adjustment is reasonable.

17 **Corporate Office and Vermilion Remittance Center Allocation**

18 **Q. Please explain Mr. Luth's proposed adjustment to the Corporate Office and**
19 **Vermilion Remittance Center allocation as presented in ICC Staff Exhibit 3.00,**
20 **Schedule 3.01.**

21 A. Mr. Luth discovered during the discovery process that the Company had not properly
22 allocated a portion of the Corporate Office and Remittance Center costs to its
23 Candlewick Sewer operation. As a result of this Mr. Luth proposed an adjustment to
24 reduce the allocated Plant-in-Service, Depreciation Expense and the Reserve for

1 Accumulated Depreciation from the Corporate Office and Vermilion Remittance Center
2 to the three Divisions in this proceeding. The allocation reduction was based on the
3 percentage of Candlewick Sewer customers to the total number of customers of CIWC,
4 which is 3.89%.

5 **Q. Does the Company agree that there should be an adjustment to the allocation of the**
6 **Corporate Office and Remittance Center charges to reflect the inclusion of**
7 **Candlewick Sewer in the base number of customers?**

8 A. Yes, it does. The reason Candlewick Sewer was not included in the allocation when this
9 case was filed on April 14, 2000 is because at the time of filing a tentative agreement had
10 been reached to sell the assets of the system. However, subsequent to filing the parties
11 could not reach a final agreement.

12 **Q. Does the Company agree with Mr. Luth's proposed adjustments as presented on**
13 **Schedule 3.01**

14 A. The Company agrees with Mr. Luth's adjustments to reflect the impact of Candlewick
15 Sewer on the Plant-in-Service, Depreciation Expense, and the Reserve for Accumulated
16 Depreciation allocation of the Corporate Office and Vermilion Remittance Center. The
17 Company disagrees with Mr. Luth in that he did not include the impact of Accumulated
18 Deferred Income Taxes ("ADIT") in his proposed adjustments.

19 **Q. Did the Company supply the necessary information on ADIT applicable to the**
20 **Corporate Office and Vermilion Remittance Center to Staff?**

21 A. Yes. The Company supplied the ADIT information in its response to Data Request No.
22 ML-3, which is attached as Schedule 6.3-R.

23 **Service Company Billings**

1 **Q. Please explain Mr. Luth's proposed adjustment to Service Company Billings as**
2 **presented in ICC Staff Exhibit 3.00, Schedule 3.03 for the three Divisions.**

3 A. Mr. Luth, as stated on page 7, lines 123 through 130 of his testimony, proposes an
4 adjustment based on two factors, 1) the inclusion of Candlewick Sewer in the base for
5 allocating service company billings; and 2) the exclusion of certain expenses in the test-
6 year based on the review of certain components of service company expenses billed to
7 CIWC in 1999.

8 **Q. Please comment on Mr. Luth's first factor, the inclusion of Candlewick Sewer in**
9 **the base for allocating service company billings.**

10 A. I agree with Mr. Luth that Candlewick Sewer should be included in the base for
11 allocating service company expenses, and that the Service Company Billings for the
12 three Divisions in this proceeding should be adjusted to reflect such.

13 **Q. How did Mr. Luth adjust for the inclusion of Candlewick Sewer in the allocation**
14 **base?**

15 A. Mr. Luth reduced the test-year Service Company Billings for Kankakee, Vermilion and
16 Woodhaven by the percentage of Candlewick Sewer customers to the total number of
17 customers of CIWC. This calculation is presented on Schedule 3.03, page 2 of 7, at
18 which he reduces the test-year Service Company Billings by 3.89%.

19 **Q. Do you agree with the 3.89% utilized by Mr. Luth.**

20 A. Yes. I believe the 3.89% is the appropriate percentage.

21 **Q. After reduction of a portion of the Service Company Billings related to Candlewick**
22 **Sewer, do you agree with Mr. Luth's Service Company Billing adjustment?**

23 A. No, I do not, for two reasons. Mr. Luth needs to align his adjustment with those made to
24 Service Company Billings (account 634) by Ms. Hathhorn and Mr. Knepler in ICC Staff

Exhibit 1.00 and 2.00. Second, even if Mr. Luth corrects for eliminating some of the Service Company Billings that Mr. Knepler and Ms. Hathhorn have removed, I disagree with the basis for and the calculation of his adjustment.

Q. Please explain Mr. Knepler and Ms. Hathhorn's adjustments.

A. First, to be consistent with testimony presented by Ms. Hathhorn and Mr. Knepler in ICC Staff Exhibit 1.00 and 2.00, Mr. Luth should reduce his Service Company test-year expense by depreciation expense of \$272,186. The depreciation expense of \$272,186 represents the adjustment Ms. Hathhorn has proposed in Schedules 1.02K, 1.02V, and 1.02W, page 1 of 2 as follows:

| | |
|-----------|--------------------|
| Kankakee | (\$143,686) |
| Vermilion | (114,387) |
| Woodhaven | <u>(14,113)</u> |
| | <u>(\$272,186)</u> |

Secondly, also for consistency purposes the \$19,609 of political and lobbying represents the reduction in Service Company expense proposed by Mr. Knepler in Schedules 2.02K, 2.02V, and 2.02W as follows:

| | |
|-----------|-------------------|
| Kankakee | (\$10,358) |
| Vermilion | (8,235) |
| Woodhaven | <u>(1,016)</u> |
| | <u>(\$19,609)</u> |

To summarize my comments on Mr. Luth's first factor of his adjustment, the inclusion of depreciation expense of \$272,186 related to Contractual Services and the political and lobbying component of \$19,609 in Mr. Luth's Service Company billing base would double-count the adjustment, since it has already been made elsewhere by Staff in ICC Staff Exhibit 1.00 and 2.00.

Q. If Mr. Luth were to adjust his test-year Service Company expense base by the adjustments already made by Ms. Hathhorn and Mr. Knepler, and his

1 recommended adjustment to reflect Candlewick Sewer, would you then agree with
2 his adjustment in total?

3 A. No.

4 Q. With regard to the second factor of Mr. Luth's adjustment, the disallowance of a
5 portion of Service Company Billings based on the review of certain components of
6 the 1999 billings to CIWC from PSW / PSC, do you agree with his methodology or
7 adjustment?

8 A. No, I do not. I am not in agreement with his methodology or adjustment.

9 Q. Please explain how Mr. Luth determined this portion of his proposed Service
10 Company billing adjustment.

11 A. Based on the review of PSW and PSC billings for 1999 and early 2000, Mr Luth
12 determined a "Payroll Adjustment Factor" of 10.452% and a "Sundry Adjustment
13 Factor" of 17.373% which are depicted on pages 2 and 3 of Schedule 3.03 and
14 supported on pages 4 through 7 of Schedule 3.03. These "Factors" were then applied
15 to total test-year Contractual Services – Management (Account 634) for the three
16 Divisions to determine the disallowed amounts. Based on these "Factors", Mr. Luth
17 has proposed an adjustment to disallow 10.452% and 17.373% of the total
18 Contractual Services – Management account that his sample indicates will be payroll
19 related, and sundry related, respectively. This equates to a \$124,901 disallowance for
20 payroll related and a \$123,781 disallowance for sundry related.

21 Q. Has Mr. Luth revised his adjustment factors since filing his testimony?

22 A. Yes. A result of a response to a Company Data Request, which is attached as Schedule
23 6.4-R Mr. Luth has revised his "Percentage of Lobbying Employee Payroll to Illinois"
24 to 5.223%, which results in a Payroll Adjustment Factor of 6.171%, rather than

1 10.452% and he has adjusted his "Lobbying Employee Billings to Illinois" to 9.026%
2 which results in a Sundry Adjustment Factor of 14.499% rather than 17.373%. The
3 effect of this change reduces his disallowance for Payroll-related to \$73,746 rather than
4 \$124,901 and for Sundry to \$103,306 rather than \$123,781

5 **A. Do you agree with the basis for Mr. Luth's "Factors" utilized to determine his**
6 **proposed adjustments to Service Company Billings?**

7 **B.** No. There are several reasons that I believe Mr. Luth's "Factors" to be an inappropriate
8 method of determining test-year charges:

9 1) Non-recurring infrastructure system improvement charge activity in
10 1999

11 • Assuming Chris Franklin's 1999 activity will be
12 indicative of his 2001 activity

13 • Assuming Chris Franklin's 1999 activity is indicative
14 of all PSW, PSC and CWC employees' 1999, 2000
15 and 2001 activity.

16 2) Definition of Merger Costs

17 3) Non-recurring nature of merger cost activity in 1999.

18 4) Not adjusting the base to which the "Factors" are applied for the
19 impact of depreciation and political and lobbying expenses already
20 adjusted for in ICC Staff Exhibits 1.00 and 2.00

21 **Q. Please summarize what you believe to be Mr. Luth's methodology for**
22 **determining the "Percentage of Lobbying Employee Payroll to Illinois" shown**
23 **on Page 4 of 7 of ICC Staff Exhibit 3.00, Schedule 3.03 page 4 or 7 and the**

1 **“Lobbying Employee Billings to Illinois” shown on ICC Staff Exhibit 3.00,**
2 **Schedule 3.03, Page 5 of 7.**

3 A. Mr. Luth reviewed the services and sundry billings of PSW and PSC for the period
4 May 1999 through April 2000 and then determined a percentage of disallowed for
5 payroll related and sundry related. Over 90% of the payroll disallowance of
6 10.452% was a result of one employee, Mr. Franklin. Mr. Luth then determined that
7 since most of the labor and sundry related costs of Mr. Franklin were lobbying
8 related for the period reviewed, the same portion of all service and sundry billings,
9 in the test year would like wise be lobbying related.

10 **Q. What are the fallacies in Mr. Luth’s adjustment?**

11 A. There are several. As I will discuss below, one cannot assume that because Mr.
12 Franklin spent a certain percentage of his time which was allocated to Illinois in 1999
13 on lobbying, that all employees who provide services to Illinois will spend the same
14 percentage of their time on lobbying in the test year. Moreover, Mr. Luth has selected
15 a period of time as the basis for his adjustment which is not representative of any other
16 period in terms of lobbying related charges to Illinois. His base year contains charges
17 related to time spent on infrastructure surcharge legislation and merger costs, neither
18 of which occur in a typical year.

19 **Q. Why do you think the expenditures related to the infrastructure improvement**
20 **charge legislation in 1999 should not be used as the basis for disallowing test**
21 **year service company expenses?**

22 A. During 1999 Chris Franklin, Vice President Corporate and Public Affairs worked with
23 Mr. Brian Duffy to make available infrastructure replacement legislation which had
24 been enacted in Pennsylvania in 1997. Mr. Franklin was not working in a vacuum, he

1 had the support of CIWC and was working directly with the Illinois Commerce
2 Commission's legislative liaison on the benefits of an infrastructure replacement
3 program for Illinois. Mr. Franklin spent the time needed to properly communicate the
4 benefits of an infrastructure replacement program to the Illinois Legislature, and it was
5 most efficient face-to-face. CIWC does not anticipate Mr. Franklin spending any time
6 on infrastructure replacement related activity in Illinois 2001, and is not aware of any
7 special Illinois initiative that might require his time in 2001. The Company does not
8 believe that the year 2001 adjustment should be based on the non-recurring activities
9 of Mr. Franklin in 1999 related to infrastructure replacement legislation. Mr.
10 Franklin's time and sundry billings for 2001 will not replicate his 1999 activity, and to
11 base his time and sundry billing for 2001 on 1999 is not appropriate.

12 Furthermore, to base all CWC, PSC and PSW employees' time and sundry billings
13 for 2001 on Mr. Franklin's 1999 activity is not appropriate. A portion of Mr.
14 Franklin's job is to monitor legislative activity and its impact on the water utility
15 industry and it would be fair to estimate that a portion of his 2001 time and sundry
16 billing might be for such. However, to assume that an accounts payable clerk or an
17 accountant from Bryn Mawr will be lobbying the Illinois Legislature in 2001 is not
18 realistic. In fact, for purposes of his adjustment Mr. Luth has assumed that every
19 employee who charges time to Consumers Illinois in 2001 will spend as much time on
20 lobbying as Mr. Franklin did in 1999. Such an assumption is unreasonable and not
21 based on fact.

22 **Q. Is CIWC requesting the recovery of merger costs related to, and detailed in,**
23 **Docket No. 98-0602?**

24 **A. No.**

1 **Q. Did CIWC request recovery of the merger costs detailed in Docket No. 98-0602?**

2 A. Yes. On page 6 of the Commission Order in Docket No. 98-0602 the Company's
3 position was stated as follows:

4 In accordance with this provision, the Joint Applicants provided
5 detailed information regarding the cost of accomplishing the
6 reorganization and proposed in their Application that Consumers
7 Illinois be allowed to recover its pro rata share of those costs to the
8 extent that such costs give rise to demonstrated savings in operating
9 expense reflected in test year data in a rate case.

10
11 **Q. Did the Commission allow for the recovery of merger costs?**

12 A. No. On page 7 on the Order for Docket No. 98-0602 the Commission's position was
13 stated as follows:

14 The Commission finds that Consumers Illinois will not be allowed to
15 recover the costs incurred in accomplishing the proposed merger in
16 rates or other charges and that, in future rate cases, all merger-related
17 savings reflected in test year data will be allocated to customers for
18 ratemaking purposes.

19
20 **Q. Were the merger-related costs documented and presented as evidence in Docket**
21 **No. 98-0602?**

22 A. Yes. The Company presented its estimate of the merger related costs, which were
23 divided between "Transaction Costs" and "System Integration Costs" and totaled
24 approximately \$8,000,000, of which \$884,823 was allocated to CIWC. A copy of
25 schedule filed as part of the merger case discussed in Docket No. 98-0602 is attached
26 as Schedule 6.5-R.

27 **Q. Will the Commissions decision of not allowing CIWC the opportunity to recover**
28 **merger-related costs while at the same time flowing through the merger related**
29 **savings impact the Company financially?**

30 A. Yes. The Company has incurred approximately \$900,000 of expense that it will not
31 be allowed to recover in the rate process; this will make it very hard for the Company

1 to earn its allowed return, when such a component is not included in the cost of
2 service.

3 **Q. Do you agree with Mr. Luth's interpretation of merger costs which he is**
4 **proposing to disallow as shown on ICC Staff Exhibit 3.00, Schedule 3.03, Page 4?**

5 A. No. I think Mr. Luth's definition of merger costs is expanded well beyond that
6 discussed in Docket No. 98-0602. The merger between PSC and CWC was
7 announced in June 1998 and closed in March 1999. In the interim period between
8 announcing the merger and the closing, the integration process of bringing the two
9 companies together had to start. To not address how the two separate accounting
10 systems, customer information systems, wide-area networks, phone systems, outside
11 auditing firms, and management styles were going to come together for the benefit of
12 our customers and employees would have been inappropriate and a true disservice to
13 our customers and employees. I do not consider the discussion of how the two
14 accounting systems, whether before or after the actual merger, to be merger-related
15 costs as such cost were discussed and argued in the merger case. Such costs had
16 nothing to do with investment bankers, Hart, Scott, Rodino filings, severance costs,
17 closing the Portland office or the regulatory approval process; it was simply good
18 management and planning for the two organizations to come together. Many of the
19 costs listed on Schedule 3.03, page 4 of 7 relate to discussions or actions necessary to
20 maintain day to day business functions. Additionally, the KPMG audit fees
21 disallowed on Schedule 3.03, page 5 of 7 were not related to the actual merger. After
22 the merger the combined companies needed only one auditing firm, to have two
23 would not have been cost effective. Accounting and auditing firms are always
24 working in the past, that is the nature of the business. Therefore, while the scope did

1 in fact relate to the past, the actual services were applicable to the present and clearly
2 subsequent to the March merger. The KPMG audit bills that were reviewed by Mr.
3 Luth were dated in June of 1999, well after the actual merger date. The fact that they
4 were reviewing 1998 pension plans and financial statements is not relevant, because if
5 KPMG did not conduct the review then CWC's old audit firm Arthur Andersen LLP
6 would have had to conduct the review. The point is that the costs associated with the
7 review of 1998 and the quarter ended March 31, 1999 were necessary and required
8 from the standpoint of SEC regulations and the Company's bond indentures. Since
9 KPMG was the audit firm for both companies after the merger, they were the proper
10 firm to conduct the review. Audits protect not only the shareholders, but the
11 customers and employees of the company as well.

12 **Q. Do you have any other problems with the portion of Mr. Luth's Service**
13 **Company Billing Adjustment related to Merger Costs?**

14 **A.** Yes, this portion of his adjustment relies on the same methodology as does the portion
15 related to lobbying. The Service and Sundry Billings which Mr. Luth labels as
16 merger-related produce a factor which is then applies to the test year, 2001. Thus,
17 even if one agrees for purposes of argument with the merger charges which Mr. Luth
18 has proposed be disallowed, it is not plausible to apply the factor derived from these
19 charges to the test-year, 2001.

20 As a result of this portion of his adjustment, Mr. Luth is assuming that in 2001, the
21 same percentage of Service Company Billings and Sundry Charges applicable to
22 merger related activity will be billed to the Company as occurred in 1999. The
23 assumption that the same level of merger related activity will occur two years after a

1 merger has closed as occurred in the first twelve months after it closed is not based on
2 fact and should not be accepted as the basis for an adjustment.

3 **Q. Would you like to comment on Mr. Luths' statement on page 11 and 12, lines**
4 **216 through 223 of ICC Staff Exhibit 3.00?**

5 A. Yes I would. Mr. Luth implies that the reduction in Service Company Billings to
6 CIWC in the year 2000 as compared to 1999 is similar to the Company's inclusion
7 in the 2001 test year of PSC Rate Case Expenses projected to occur in 2000. Mr
8 Luth has taken a period of time which includes Service Company Charges related to
9 two non-recurring events, the merger and the infrastructure replacement legislation
10 ad treated it as the norm by adjusting 2001.

11 **Recommendation #2- Continuing Property Records Internal Audit**

12 **Q. Ms. Hathhorn on page 19 of her testimony has recommended that the Company**
13 **conduct an internal audit of its continuing property records and asset retirement**
14 **system, do you agree?**

15 A. Yes. The Company will comply with Ms. Hathhorn's recommendation.

16 **Recommendation #3- Allocation of Corporate Assets**

17 **Q. Ms. Hathhorn on page 20 of her testimony has recommended that the Company**
18 **establish separate corporate accounts for the Kankakee Corporate Office and**
19 **Vermilion Remittance Center, do you agree?**

20 A. Yes. The Company is in agreement with Ms. Hathhorn's recommendation.

21 **Q. Does this conclude your Rebuttal testimony?**

22 A. Yes it does.

SCHEDULE 6.01-R

CONSUMERS ILLINOIS WATER COMPANY
CAPITAL STRUCTURE AS OF DECEMBER 31, 2000 AND PRO FORMA DECEMBER 31, 2001

| | Balance As of December 31, 2000 | 2001 PROJECTED ADJUSTMENTS | 12/31/2001 PRO FORMA BALANCE | CAPITALIZATION RATIOS ACTUAL 12/31/2000 | PRO FORMA 12/31/2001 |
|---|------------------------------------|----------------------------------|------------------------------------|---|-------------------------|
| FIRST MORTGAGE BONDS | | | | | |
| Series M - 10 2/5% - Due 2018 | \$6,000,000 | | \$6,000,000 | 6.76% | 6.72% |
| Series N - 9.69% - Due 2021 | 4,500,000 | | 4,500,000 | 5.07% | 5.04% |
| Series O - 7.63% - Due 2025 | 8,000,000 | | 8,000,000 | 9.02% | 8.96% |
| Series P - 9.19% - Due 2022 | 6,000,000 | | 6,000,000 | 6.76% | 6.72% |
| Series Q - 6.10% - Due 2025 | 10,000,000 | | 10,000,000 | 11.27% | 11.20% |
| Series R - 6.00% - Due 2025 | 2,800,000 | | 2,800,000 | 3.16% | 3.13% |
| Series S - 6.00% - Due 2030 | 4,500,000 | | 4,500,000 | 5.07% | 5.04% |
| Subtotal | \$41,800,000 | \$0 | \$41,800,000 | 47.11% | 46.80% |
| OTHER LONG TERM DEBT | | | | | |
| Non Interest Bearing - City of Danville | \$70,377 | (\$20,000) | \$50,377 | 0.08% | 0.06% |
| Total | \$41,870,377 | (\$20,000) | \$41,850,377 | 47.19% | 46.85% |
| SHORT TERM DEBT | | | | | |
| Lines of Credit | \$2,000,000 | | \$2,000,000 | 2.25% | 2.24% |
| PREFERRED EQUITY | | | | | |
| Preferred Stock | \$400,000 | | \$400,000 | 0.45% | 0.45% |
| Premium on Preferred Stock | 1,150 | | 1,150 | 0.00% | 0.00% |
| Total | \$401,150 | | \$401,150 | 0.45% | 0.45% |
| COMMON EQUITY | | | | | |
| Common Shares Issued | \$5,983,600 | | \$5,983,600 | 6.74% | 6.70% |
| Premium on Common Shares | 8,966,400 | | 8,966,400 | 10.11% | 10.04% |
| Other Paid in Capital | 13,812,621 | | 13,812,621 | 15.57% | 15.46% |
| Retained Earnings | 15,742,143 | 614,379 | 16,356,521 | 17.74% | 18.31% |
| Capital Stock Expense | (50,792) | | (50,792) | -0.06% | -0.06% |
| Total | \$44,453,972 | \$614,379 | \$45,068,350 | 50.10% | 50.46% |
| TOTAL CAPITALIZATION | \$88,725,499 | \$594,379 | \$89,319,877 | 100.00% | 100.00% |

(1) See Detail on Exhibit 2.

SCHEDULE 6.02-R

CONSUMERS ILLINOIS WATER COMPANY
CAPITAL STRUCTURE AS OF DECEMBER 31, 2000 AND PRO FORMA DECEMBER 31, 2001

| | Balance As of December 31, 2000 | 2001 PROJECTED ADJUSTMENTS | 12/31/2001 PRO FORMA BALANCE | CAPITALIZATION RATIOS ACTUAL 12/31/2000 | PRO FORMA 12/31/2001 |
|---|------------------------------------|----------------------------------|------------------------------------|---|-------------------------|
| FIRST MORTGAGE BONDS | | | | | |
| Series M - 10 2/5% - Due 2018 | \$6,000,000 | | \$6,000,000 | 6.76% | 6.72% |
| Series N - 9.69% - Due 2021 | 4,500,000 | | 4,500,000 | 5.07% | 5.04% |
| Series O - 7.63% - Due 2025 | 8,000,000 | | 8,000,000 | 9.02% | 8.96% |
| Series P - 9.19% - Due 2022 | 6,000,000 | | 6,000,000 | 6.76% | 6.72% |
| Series Q - 6.10% - Due 2025 | 10,000,000 | | 10,000,000 | 11.27% | 11.20% |
| Series R - 6.00% - Due 2025 | 2,800,000 | | 2,800,000 | 3.16% | 3.13% |
| Series S - 5.40% - Due 2030 | 4,500,000 | | 4,500,000 | 5.07% | 5.04% |
| Subtotal | \$41,800,000 | \$0 | \$41,800,000 | 47.11% | 46.80% |
| OTHER LONG TERM DEBT | | | | | |
| Non Interest Bearing - City of Danville | \$70,377 | (\$20,000) | \$50,377 | 0.08% | 0.06% |
| Total | \$41,870,377 | (\$20,000) | \$41,850,377 | 47.19% | 46.85% |
| SHORT TERM DEBT | | | | | |
| Lines of Credit | \$2,000,000 | | \$2,000,000 | 2.25% | 2.24% |
| PREFERRED EQUITY | | | | | |
| Preferred Stock | \$400,000 | | \$400,000 | 0.45% | 0.45% |
| Premium on Preferred Stock | 1,150 | | 1,150 | 0.00% | 0.00% |
| Total | \$401,150 | | \$401,150 | 0.45% | 0.45% |
| COMMON EQUITY | | | | | |
| Common Shares Issued | \$5,983,600 | | \$5,983,600 | 6.74% | 6.70% |
| Premium on Common Shares | 8,966,400 | | 8,966,400 | 10.11% | 10.04% |
| Other Paid In Capital | 13,812,621 | | 13,812,621 | 15.57% | 15.46% |
| Retained Earnings | 15,742,143 | 614,379 | 16,356,521 | 17.74% | 18.31% |
| Capital Stock Expense | (50,792) | | (50,792) | -0.06% | -0.06% |
| Total | \$44,453,972 | \$614,379 | \$45,068,350 | 50.10% | 50.46% |
| TOTAL CAPITALIZATION | \$88,725,499 | \$594,379 | \$89,319,877 | 100.00% | 100.00% |

(1) See Detail on Exhibit 2.

ML-3

| | |
|--|---------------|
| GROSS UTILITY PLANT AS OF 12/31/00, PER D-9, PAGE 1 of 2 - | \$145,899,000 |
| GROSS UTILITY PLANT AS OF 12/31/01, PER D-9, PAGE 1 of 2 - | \$149,890,000 |
| AVERAGE | \$147,894,500 |

| | |
|---|-------------|
| TOTAL DEFERRED INCOME TAXES AS OF 12/31/00, PER B-9, PAGE 4 of 4: | \$8,182,598 |
| TOTAL DEFERRED INCOME TAXES AS OF 12/31/01, PER B-9, PAGE 4 of 4: | \$8,527,807 |
| AVERAGE | \$8,355,203 |

VERMILION REMITTANCE CENTER DEPRECIABLE PLANT (B-5, PAGE 3 of 3):

| | 12/31/00 | 12/31/01 | AVERAGE |
|---|-----------|-----------|-----------|
| 304.62 Structures & Improvements | 528,099 | 525,918 | 527,009 |
| 340.62 Office Equipment | 275,971 | 300,487 | 288,229 |
| 340.621 Data Processing Equipment | 368,205 | 366,333 | 367,269 |
| Total Depreciable Plant | 1,172,275 | 1,192,738 | 1,182,507 |
| Percentage of Gross Utility Plant Above | | | 0.7889% |
| Percentage of Gross Utility Plant Times Total Deferred Income Taxes | | | \$64,554 |

CORPORATE OFFICE - KANKAKEE DIVISION DEPRECIABLE PLANT (B-5, PAGE 3 of 3):

| | 12/31/00 | 12/31/01 | AVERAGE |
|---|-----------|-----------|-----------|
| 304.60 Structures & Improvements | 1,648,648 | 1,661,810 | 1,655,229 |
| 340.60 Office Equipment | 2,116,590 | 2,551,734 | 2,334,162 |
| 341.00 Data Processing Equipment | 19,266 | 19,147 | 19,207 |
| Total Depreciable Plant | 3,784,504 | 4,232,691 | 4,008,598 |
| Percentage of Gross Utility Plant Above | | | 2.6744% |
| Percentage of Gross Utility Plant Times Total Deferred Income Taxes | | | \$218,832 |

SCHEDULE 6.04-R

35. Regarding Staff Exhibit 3.00, Schedule 3.03, Page 7 of 7, please provide the calculations supporting the "lobbying employee" percentages of .09504 and .11900 of Services and Sundry billings, respectively.

RESPONSE:

These two percentages were based upon the incorrect totals discussed in Consumers data request 34. The percentages should have been .05223 of payroll billings and .09026 of sundry billings.

The Percentage of Lobbying Employee Payroll to Illinois (page 4 of Schedule 3.03) was determined by dividing the Schedule 3.03 page 7 Services column (\$10,764.24) divided by the sum of the page 6 PSC and PSW Payroll columns, excluding June 1999 because there was no detail provided for that month's PSW payroll billing (\$206,103.32).

The Sundry Lobbying employee billings to Illinois (page 5 of Schedule 3.03) was determined by dividing the Schedule 3.03 page 7 Sundries column (\$17,295.37) divided by the sum of the page 6 PSC and PSW Sundry columns (\$191,615.65). Staff witness Luth will correct the totals in rebuttal testimony.

Consumers Illinois Water Company
Reorganization Costs of Merger

SCHEDULE
6.05R

Transaction Costs

| | | | |
|----------------------------|----------------|----------|---------------------|
| Investment Bankers | | | |
| | Smith Barney | Fees | \$ 1,300,000 |
| | | Expenses | 75,000 |
| | Barr Devlin | Fees | 2,600,000 |
| | | Expenses | 75,000 |
| Legal | Merger Related | Fees | 400,000 |
| Accounting | | Fees | 125,000 |
| Hart, Scott, Rodino Filing | | | 67,500 |
| | | | <u>\$ 4,642,500</u> |

System Integration Costs

| | | |
|---|----------------------------|----------------------------|
| Legal | State Regulatory Approvals | \$ 500,000 |
| Severance | Corporate Officers | 2,174,200 |
| | Corporate Staff | 130,100 |
| Retention Bonuses & Consulting Agreements | | 552,000 |
| Travel & Related Costs | | 80,000 |
| Close Portland Office | | 578,350 |
| | | <u>\$ 4,014,650</u> |
| Tax Benefit | | (954,200) |
| | | <u>\$ 3,060,450</u> |
| Total Reorganization Costs | | <u><u>\$ 7,702,950</u></u> |

| | | |
|--|---------|--------------------------|
| Total Customers After Merger | 523,000 | |
| Total Consumers Illinois Customers | 60,076 | |
| Consumers Illinois Portion of Merger Costs | | <u><u>\$ 884,823</u></u> |